## NATIONAL WATERWAYS CONFERENCE







MG SCOTT A. SPELLMON

Deputy Commanding General for Civil and
Emergency Operations, USACE

EDWARD E. BELK, Jr P.E. Chief, Civil Works Programs Integration Division, USACE



World-Class Delivery...
Real-World Impact!







## **AGENDA**



- LEADERSHIP
- CHIEF OF ENGINEERS' VISION
- CURRENT MISSION SET
- OMB PROPOSAL
- FY18 WORK PLAN AND SUPPLEMENTAL APPROPRIATION



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## **CIVIL WORKS LEADERSHIP** (AS OF AUG 2018)



**US Army Corps** of Engineers.

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Hon R.D. James ASA(CW)

Hon Ryan Fisher **Principal Deputy** 

Joe Benz DASA, M&B

LTG Todd Semonite, PE **Chief of Engineers and CG USACE** 



Ray Alexander, SES Director, Contingency Ops





Tom Smith, PE, SES Chief, Ops/Reg



MG Scott Spellmon DCG-Civil/Emergency Ops



Joseph Redican Acting Chief, Plans/Policy



James Dalton, PE, SES Director, Civil Works



Eddie Belk, PE, SES Chief, Programs



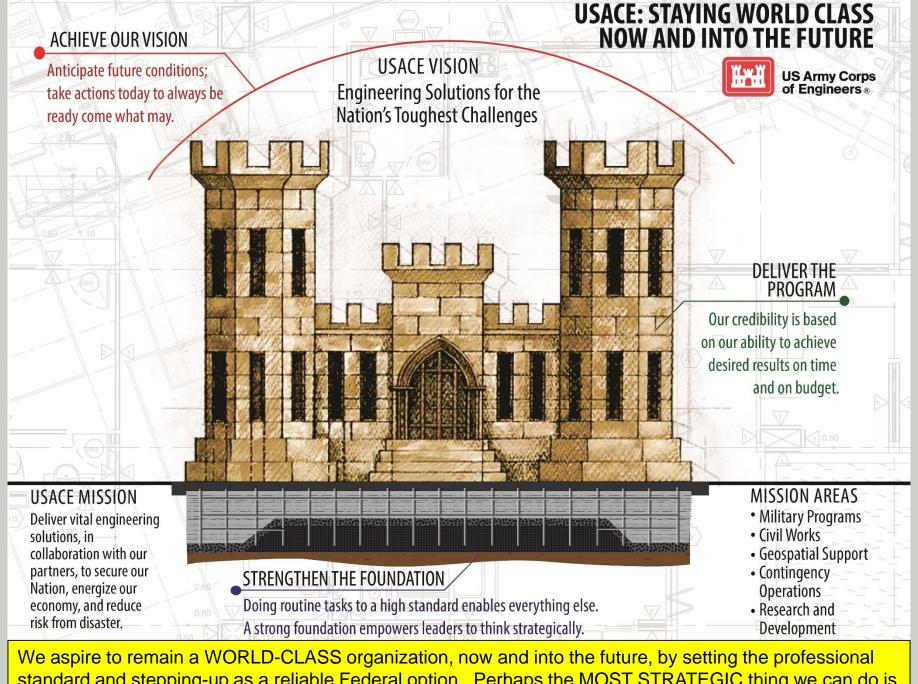
Dr. Larry McCallister, PE, SES Chief, Engineering and Construction

#### Other Senior Leaders: MG Mike Wehr-DCOE **David Cooper-Chief Counsel** Chris Gatz-A/IIS Karen Baker-Environmental Dr. David Pittman-ERDC COL Douglas Lowery-A/DOC

Dr. Joe Manous-Dir IWR

## **CIVIL WORKS REGIONAL LEADERSHIP**





standard and stepping-up as a reliable Federal option. Perhaps the MOST STRATEGIC thing we can do is to simply DELIVER OUR PROGRAM with exceptional quality, on time, and on budget.



## **OUR CURRENT MISSION SET**







The Engineer Regiment 90,000 members of the Total Engineer Force



COCOM Support

110 countries / \$10B to COCOMS
and Interagency



CBP Southwest Border
Advise, design and construct 13 projects
worth \$1.9B



DA MILCON and Installation Support \$8.4B / 3 million service men



Missile Defense Agency 5 critical projects / \$875M / Romania, Poland, Alaska



Veterans Affairs Program
Design and construct 15
medical facilities valued at \$7.3B



Civil Works \$7B / ~1,000 projects to maintain waterways / protect environment



**USAF / USN / DHA / DLA** \$9.B installation infrastructure for DoD and Sister Services



Mosul Dam

Rehab for DoS and train Iraqis;

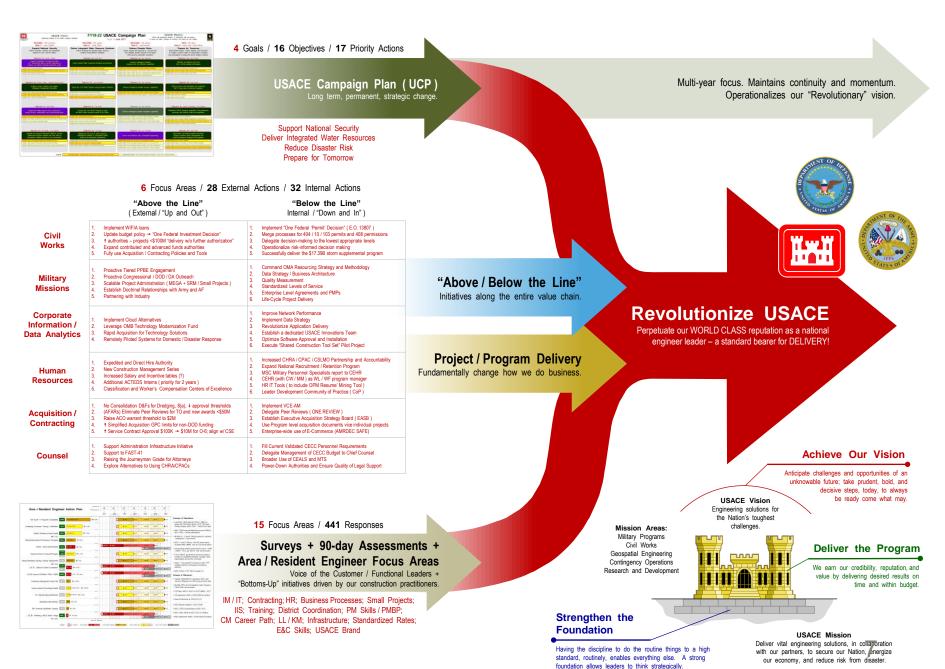
Mitigates risk for 3.9 million Iraqis
and \$20B economic loss

Relied upon to deliver a massive portfolio of programs, projects, and support for others.



Natural Disaster Response \$4.5B in support of federal response to disasters in CA TX FL PR, USVI

#### A "WORLD CLASS" USACE THROUGH REVOLUTIONARY STRATEGIC CHANGE





WHITE HOUSE MOMENTS AGO

US Army Corps of Engineers.

PRES. TRUMP HOLDS CABINET MEETING CR

SPEAKS AFTER PUBLIC REVERSAL ON IMMIGRATION POLICY

### THE OMB PROPOSAL







Civil Works





## SECURING OUR NATION'S FUTURE THROUGH WATER



Navigation - Commerce, Int'l Markets, Trade
USACE Operates 25,000 miles of Commercial
Waterways; Generates \$18 B Annually;
Supports 20% of US Jobs, 1/3 of GDP;
Transportation = Decisive US Competitive Advantage

#### Flood and Disaster Risk Reduction

USACE Prevents ~ \$10 in Flood Damages per \$1 Invested; 14,700 Miles of Levees → 12,700 Miles = Local O&M; 700 USACE Dams vs 87,000 National Inventory of Dams

**Environment - Ecosystem Restoration and Environmental Stewardship** 

Hydropower - Inexpensive, Sustainable
USACE is the Nation's Largest Renewable Energy Producer
25% of US Hydropower, 3% of Total US Electricity

#### **Drinking Water**

**USACE Produces 6.5 Billion Gallons per Day** 

#### **Quality of Life – Local Economic Engines**

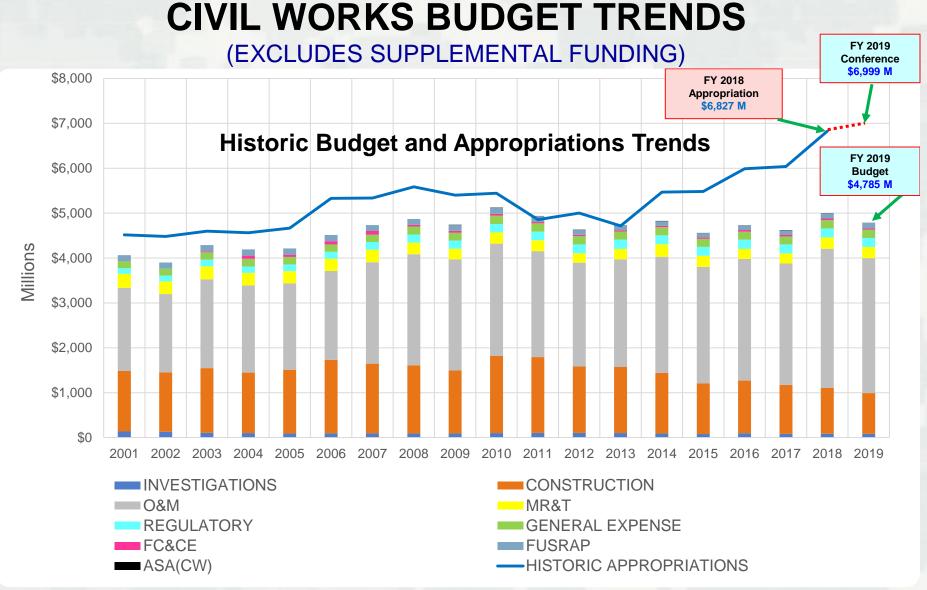
USACE is major Federal Provider of Outdoor Recreation, Contributing > \$11 B to Local Economies

**Disaster Preparation/Response** 

Regulatory







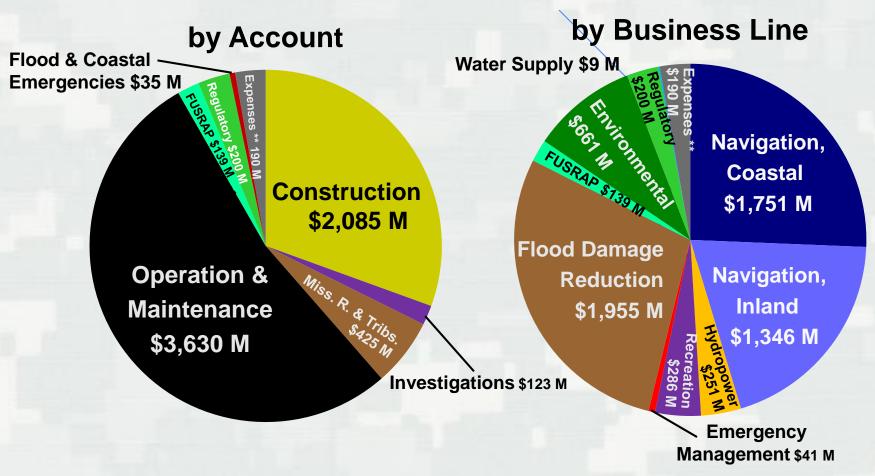


FY18 Work Plan is ~36% increase above FY18 Budget FY19 Budget is ~4% decrease below the FY18 Budget



## **FY 2018 CIVIL WORKS APPROPRIATION\***

(\$ Millions)
Total: \$6.827 Billion



<sup>\*</sup> Does not include Supplemental Appropriations

<sup>\*\*</sup> Includes Office of Asst. SecArmy (Civil Works)

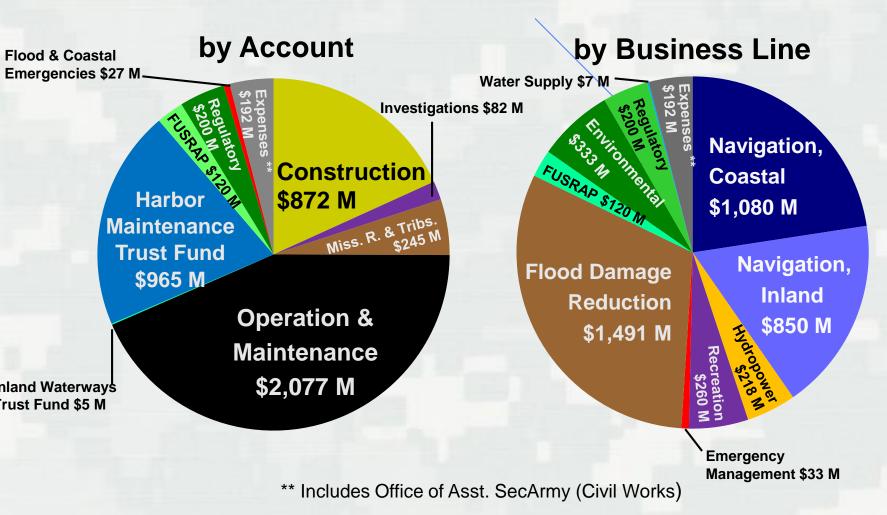
# CONSTRUCTION PROJECTS IN FY18 REGULAR APPROPRIATION



## PRESIDENT'S FY 2019 BUDGET

(\$ Millions)

Total: \$4.785 Billion



## **CONSTRUCTION IN FY19 BUDGET**



## **KEY BUDGETING METRICS**

#### Construction

- All Meet Environmental, Legal, Mitigation Requirements
- FRM, NAV, HYDRO Benefit to Cost Ratio (BCR)
- FRM, NAV Dam Safety & Seepage Stability (Continuing DSAC 1 & 2)
- FRM Risk to Life Index (Warning Time, Flow, Depth, etc)
- AER Point Values for Loss Prevention of Significant Natural Resources

#### Operation and Maintenance

- FRM, NAV, HYDRO Risk & Consequences Assessment
- AER, ENS, FRM, NAV, HYDRO Biological Opinion; Efficiency of habitat acres improved.
- REC Park Capacity and Facility Condition Index, Visitation ...
- NAV Tonnage movements (Harbors: tons; Waterways: ton-miles)

#### All Accounts

- Continuing Work; New Work; Completing Work; Years to Complete
- ESA & Regulatory Compliance
- Health, Safety, Caretaker, Legal, Subsistence





## **NEW START TRENDS**

#### FY 2019

- Budget → No New Study or Construction Starts
- Conference → 6 New Studies, 5 New Construction Projects

#### **FY 2018**

- Budget → No New Study or Construction Starts
- FY 2018 Appropriations "Work Plan"

#### Investigations - Six New Study Starts

- San Francisco Waterfront Storm Damage Reduction, CA (Flood Risk Management)
- Miami Harbor Improvements, FL (Navigation)
- Corpus Christi Ship Channel, TX (La Quinta Expansion) (Navigation)
- Mitchell Lake, San Antonio, TX (Aquatic Ecosystem Restoration)
- Mill Creek, Walla Walla, WA (Flood Risk Management)
- Tacoma Harbor, WA (Navigation)

#### **Construction – Five New Construction Starts**

- Sutter Basin, CA (Flood Risk Management)
- Sarasota, Lido Key, FL (Beach Nourishment)
- Illinois Waterway, IL (LaGrange Lock & Dam Major Rehabilitation) (Navig)
- St Marys River, Soo Locks (Major Rehabilitation), MI (Navigation)
- Lynnhaven River Basin, VA (Environmental)





## FY 19 - OVERALL BUDGET OUTCOMES

- Continues Highest Performing Studies and Design Activities
- No New Construction Starts, No New Investigation Starts
- Investigations. \$82M, Down from \$86M; Conference: \$125M
  - Funds 6 Feasibility Studies to Completion, Also Includes 7 Dam Safety
     Modification Feasibility Studies and 6 Dredge Material Management Plans
- Construction. \$910M, Down from \$1020M; Conference: \$2.183B
  - 24 Projects (12 FRM; 7 AER; 5 NAV), Includes Olmsted L&D to Completion
- Operations & Maintenance. \$3.0B, Down from \$3.1B; Conference: \$3.74B
  - Reflects Risk Informed Application of Performance Based Criteria
- Environmental Restoration. Includes 8 Aquatic Ecosystem Restoration Projects, Including 4 to Meet Requirements of Endangered Species Act BiOps
- Miss River & Tribs. \$244.7B; Conference: \$368B
- Water Supply. Constant at \$7 M











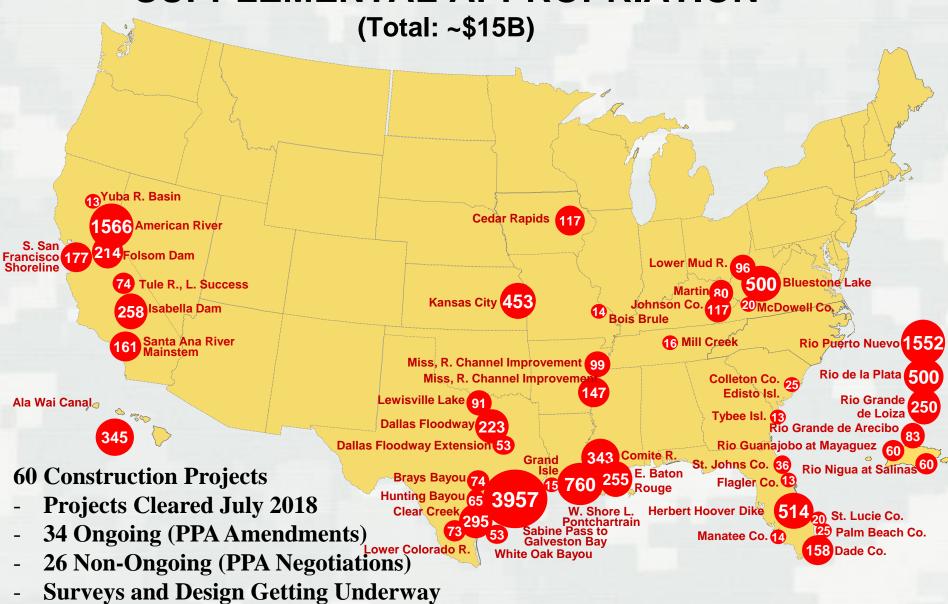
## FY 18 Storm Supplemental: \$17.4B

- > Public Law 115-123, Bipartisan Act of 2018 (dated 9 Feb 2018)
- ➤ Investigations → \$135M, 38 Study Activities
  - Initiate and/or Complete Current/Future Auth Studies, 100% Fed
  - > \$75M for HIM Impacted States (5/2) + Up to \$60M for Other Impacted States (33/3)
- ➤ Construction → \$15.1B, 58 Projects
  - \$15B to Construct FRM Projects: Already Auth; Future Auth Report; Chief's Report as of 9 Feb (not yet auth) w/ASA determination; Studied using PL 115-123 Investigations funds w/ASA determination)
  - > \$10.4B for HIM Impacted States (5/2); \$4.6B for Other Impacted States (33/3)
    - Projects in PR/VI 100% Fed; Suppl \$\$ applied to 'On-going const' projects cost-shared at 100% Fed; Other projects (NOT on-going) Fed funded upfront, w/normal cost-share and applicable cash requirement payable option over 30 year finance period
    - > Up to \$50M for FRM CAP Projects
- ➤ Mississippi Rivers & Tributaries → \$770M, 12 Projects (Channels/Levees)
  - \$370M for Near-term Emergencies (10 Projects); \$400M for Long-term FRM projects (2 Projects) (Already Auth and/or Auth after enactment for emergencies)
- ➤ Operations & Maintenance → \$608M, 66 Projects (Emergency Repairs)
  - Dredge Fed Nav Channels and Repair Damages
- ➤ Flood Control & Coastal Emergencies → \$810M, 81 Projects (Emergency Repairs)
  - Includes Auth Shore Protection Projects to Full Project Profile at Full Federal Expense





# CONSTRUCTION PROJECTS IN FY18 SUPPLEMENTAL APPROPRIATION



Sponsors → ROW and Relocations

(Numbers in Circles = Current Working Estimate)

## **CURRENT CIVIL WORKS REALITIES**

- Traditional Funding and Delivery Models Increasingly Inadequate, More Agile Processes and Thinking Now Necessary
- Administration, Congress and Partners Increasingly Demanding Change in both Federal Permitting and Delivery of Federal Programs
  - Historic Level of Congressional Oversight Engagements
  - Aggressive Administration Infra Posture, Bold Ideas in Play
  - More Partners Turning to Alternative Delivery Models
- Significant Challenges and Opportunities
  - Historic Storm Supplemental (\$17.4B), Historic FY18 Approps (\$6.8B)
  - Presumptive FY 19 Approps Could be Substantial (~\$7B)
  - Presumptive Admin Infrastructure Initiative Could be Transformative, With
    - Any Funding Likely Linked to Reforms (\$0-\$20B)
- How is the Corps Responding?
  - Drive to Deliver on Projects, Programs, Commitments
  - Powering Down Decision-Making
  - Working Closely with and Listening to Partners

Actively Supporting White House Infrastructure Initiative



## **CLOSING THOUGHTS**

- USACE Budget continues to be constrained and addressing the Nation's Infrastructure Investment Gap must be a <u>shared</u> Federal, State and Local Responsibility.
- The Corps doesn't deliver anything by itself... critical that we not lose focus on our <u>partners</u>, <u>stakeholders</u>, and our <u>commitments</u>
- Navigation <u>investment</u> is essential for the nation's global trade and international competiveness
- America's Marine Transportation System infrastructure <u>must</u> be a <u>national</u> <u>priority</u> in order to secure adequate levels of investment
- Navigation <u>investment</u> is key to national economy, jobs, and exports!



# DEC 2016 SUPPLEMENTAL EXECUTION (\$1.025 BILLION)

Number of Repair/Dredging Work Packages Funded Under FY17 Supplemental (Public Law 114-254), and Scheduled (CC820 Milestone) to Complete:

Detail as of 3 January 2018 Snapshot

	Repairs Completed			Scheduled to complete in 4Q 2018	Scheduled to complete After FY 2018	Total Number of Work Packages
Total USACE	88	66	39	61	76	330
			Approp	riation		
Construction	2	1	5	0	6	14
O&M	58	40	21	38	11	168
MR&T	19	19	2	7	51	98
FC&CE/1	9	6	11	16	8	50
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LRD	2	0	0	0	0	2
MVD	51	30	11	36	56	184
NAD	3	5	6	1	6	21
NWD	1	2	3	2	5	13
POD	0	0	0	0	0	0
SAD	10	5	7	10	7	39
SWD	21	24	12	12	2	71
SPD	0	0	0	0	0	0



78% of Work Complete & 77% of Funds Applied by Sep



### **IMPROVING CIVIL WORKS DELIVERY**

- Director of Civil Works Policy Direction of Jun 17....Launched Five Lines of Effort (LoE) → Eddie Belk, HQUSACE
- Embrace and Operationalize Risk Informed Decision Making SES Lead → Mr Dave Ponganis, NWD
- Make, Justify, and Document Decisions at the Most Appropriate Levels SES Lead → Ms Cheree Peterson, SPD
- Synchronize Headquarters Functions to Support MSC and District Project Delivery
   SES Lead → Mr David Dale, LRD
- Integrate and Synchronize Agency Policy and Guidance SES Lead → Mr Mark Mazzanti, SWD
- Incorporate Social and Environmental Benefits into Project Formulation, Design, and Implementation
   SES Lead → Mr Jim Bodron, MVD





## **ADMINISTRATION'S INFRASTRUCTURE INITIATIVE**

#### **Permit Streamlining:**

<u>PROBLEM</u>: uncertainty/length of time it takes to issue permits for infrastructure projects What we are Doing:

- Developed 11 legislative proposals for White House Infrastructure Team
- Developed 7 Administration policy modification proposals for white house infrastructure team to help expedite environmental reviews
- Developed 4 internal policy/process changes to improve the permit review process
- Participating in the CEQ-led EO 13807 (Establish Discipline and Accountability in the Environmental Review and Permitting Process for Infrastructure Projects-ONE FEDERAL DECISION). Currently working to develop new guidance for NEPA decisions and tools (EAs, CEs, and EIS) as well as development of a framework to inform/implement ONE FEDERAL DECISION required under Section 5b of the EO.
- Participating in the EPA-led EO 13778 (Restoring the Rule of Law, Federalism, and Economic Growth by Reviewing the Waters of the US Rule). Will amend any regulatory policies/regulations as a result of a replacement WOTUS Rule.
- Participating in FAST 41/Federal Permitting Improvement Steering Council (FPISC), actively leading one covered project (Mid-Barataria Sediment Diversion) and serving as a supporting agency on 15 other infrastructure projects.
- Updating 9 Nationwide Permits (NWPs) identified for changes under EO 13783 (Promoting Energy Independence and Economic Growth), plus additional NWPs that might further streamline processes, to include authority for Federal Agencies to select and use NWPs without additional USACE review

Where we Need Help: Patience as we work through the various streamlining initiatives



## **ADMINISTRATION'S INFRASTRUCTURE INITIATIVE**

#### **Infrastructure Financing:**

<u>PROBLEM</u>...Federal Budget not capable of adequately financing nation's water resource infrastructure <u>What we are Doing</u>

- Developed 6 Administration policy modification proposals for White House Infrastructure Team
- Working with ASA(CW) to develop WIFIA Policy Guidance, MOA with EPA
- Working with ASA(CW) to develop policy guidance for the use of P3 and grants

#### Where we Need Help

- Consistent Administration commitment to fund projects until complete, once begun (means funding fewer projects)
- Flexibility to apply a multitude of funding methodologies...whatever it takes to complete the project
- Retaining expertise on public infrastructure financing

#### **Project Delivery:**

<u>PROBLEM</u>...Current project delivery model has too much uncertainty/inefficiency, which drives up costs and drags projects out

#### What we are Doing

- Developed 5 Administration policy modification proposals to White House Infrastructure Team
- Developed 7 Legislative Proposals to White House Infrastructure Team
- Implementing 5 Civil Works Lines of Effort

#### Where we Need Help

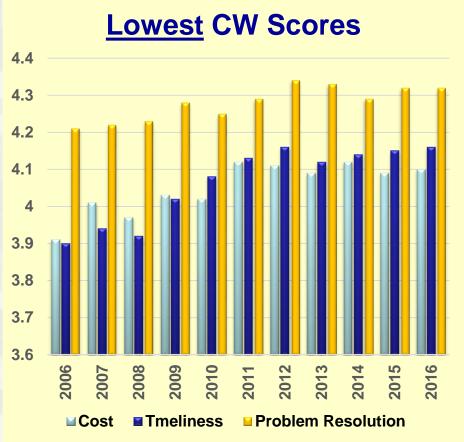
- Clarify Federal interest/responsibility for delivering water resources infrastructure

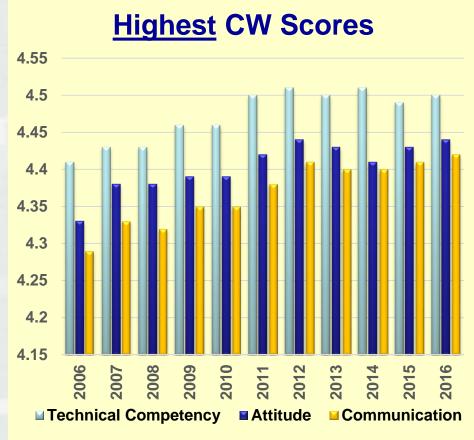
Prioritize projects, based on Federal interest/responsibility, and transition others





## HISTORICAL CW PARTNER SURVEY FEEDBACK













## **CW CHALLENGES AND OPPORTUNITIES**

- Infrastructure Investment = Global Challenge
- Corps Civil Works Portfolio: 3,000+ Operational Projects, with Replacement Value of Approx \$268B
- Expanding Demands for CW Infrastructure
   Maintenance, Operations, and Capital Investment
  - Civil Works New Construction Backlog → \$ 76B
  - Dam Safety Backlog (DSAC 1 & 2)→ \$ 20B
  - Some Negative Perf Trends Across Portfolio
  - Aging CW Systems → Facing ReCap Phase of Lifecycle
  - \$2.5B Deferred Maintenance Backlog
- Expanding Demands Serviced by ~\$4.7B Annual Budget Nationally.....Requirements Significantly Outpacing Resources



